

Message Text

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ACTION EUR-25

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INRE-00 INR-10 RSC-01 PM-07 L-03 NEA-11 PA-04 PRS-01

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AMEMBASSY VIENNA PRIORITY

USNMR SHAPE

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S E C R E T USNATO 0787

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: FEBRUARY 13 NAC DISCUSSION OF STABILIZING MEASURES

VIENNA FOR USDEL MBFR

REF: STATE 29100

SUMMARY: U.S. SUGGESTIONS ON INCLUSION OF PARA 29 MEASURES
AND CANADA'S INSISTENCE ON DELETION OF "EUROPEAN" FORCES IN
INTRODUCTION, PREVENTED NAC FROM REACHING COMPLETE AGREEMENT ON
STABILIZING MEASURES PAPER. HOWEVER, BELGIUM AGREED TO DROP
PARAGRAPH CALLING FOR VERIFICATION OF STABILIZING MEASURES;
AND BELGIUM ALSO ACCEPTED GERMAN REQUEST THAT THE MULTILATERA-
LIZATION OF INVITATIONS TO OBSERVERS AT EXERCISES BE KEPT
OPEN. SPC WILL MEET ON FEBRUARY 14 TO IRON OUT LANGUAGE ON
U.S. AND CANADIAN SUGGESTIONS, AND COUNCIL WILL CONSIDER PAPER
AGAIN DURING FEBRUARY 15 MEETING WITH AD HOC GROUP REPS.
END SUMMARY.

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1. BELGIAN AND U.S. REPS COMPLETED "GENTLEMEN'S AGREEMENT"
WORKED OUT IN FEBRUARY 8 SPC (USNATO 0720). DE STAERCKE
DROPPED PARAGRAPH IN MAIN BODY OF GUIDANCE CALLING FOR
VERIFICATION OF STABILIZING MEASURES AND U.S. REP AGREED

TO MULTILATERALIZATION OF PRE-ANNOUNCEMENTS OF MOVEMENTS AND EXERCISES. KRAPF (FRG) OBJECTED TO MULTILATERALIZATION OF INVITATIONS TO OBSERVERS. HE SAID THAT BONN HAD COMPLETED INTENSIVE LEGAL STUDY OF THIS ISSUE AND WAS CONCERNED OVER THE NUMBER OF OBSERVERS IN THE FRG WHICH MIGHT BE INVOLVED IN ACCEPTING THIS OBLIGATION. HE PROPOSED A REVISION IN THE TEXT OF PARA 17 WHICH WOULD LEAVE OPEN THE QUESTION OF WHO WOULD BE INVITED TO OBSERVE MAJOR EXERCISES, PENDING FURTHER STUDY IN NATO. DE STAERCKE WAS ABLE TO ACCEPT THIS FRG SUGGESTION.

2. MENZIES (CANADA) TOOK A TOUGH STAND AGAINST UK ON "EUROPEAN" PARAGRAPH (USNATO 0746). HE DID NOT SEE NEED FOR ANY DISTINCTION BETWEEN EUROPEAN AND OTHER ALLIED FORCES, SINCE THERE HAS BEEN NO AGREEMENT IN THE ALLIANCE THAT THE CONSIDERATIONS AFFECTING DIFFERENT ALLIED FORCES WERE DIFFERENT. HE ATTACHED CONSIDERABLE POLITICAL IMPORTANCE TO THIS POINT, SINCE THIS WAS THE FIRST TIME IN A NATO DOCUMENT THAT THE TERM "EUROPEAN FORCES" HAD BEEN USED. HE WAS FAMILIAR WITH THE VIEWS OF THE UK, BUT WANTED FURTHER RATIONALE FOR THIS POSITION, INCLUDING FROM BELGIUM, THE FRG AND NETHERLANDS. DE STAERCKE GAVE VAGUE REPLY, AND GERMAN AND DUTCH PERMREPS DID NOT RESPOND. (COMMENT: WE UNDERSTAND THAT, AS LAST RESORT, UK WILL RETURN TO ORIGINAL NATIONAL FOOTNOTE, IF CANADA MAINTAINS ITS OBJECTION TO USE OF TERM "EUROPEAN." END COMMENT.)

3. U.S. REP THEN DREW ON GUIDANCE REFTEL TO OUTLINE U.S. VIEWS. ON PARA 29 MEASURES. HE PROPOSED ADDING TWO SENTENCES AT THE END OF THE PRESENT PARA 5 IN THE GUIDANCE TO THE AD HOC GROUP, WHICH WOULD ENABLE ALLIED NEGOTIATORS TO INCLUDE THE CONCEPTS UNDERLYING THESE MEASURES IN THEIR INITIAL PRESENTATION TO THE EAST. FULL TEXT OF U.S. REP'S STATEMENT SENT SEPTTEL. TO WASHINGTON AND VIENNA. THERE WERE NO REACTIONS TO U.S. REP'S STATEMENT, WHICH COUNCIL ASKED SPC TO EXAMINE AT FEBRUARY 14 MEETING. COUNCIL WILL RETURN TO STABILIZING MEASURES GUIDANCE ON FEBRUARY 15.

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4. COMMENT: IN SPC DISCUSSION OF PARA 29 MEASURES, WE WILL NOT BASE OURSELVES ON POINT IN REFTEL THAT MEASURES 1 AND 4 HAVE BEEN AGREED IN PRINCIPLE, SINCE C-M(73)83 STATES ONLY THAT THESE MEASURES ARE SUBJECT TO FURTHER EXAMINATION WITHIN THE ALLIANCE. RATHER, WE PLAN TO DRAW UPON U.S. REP'S STATEMENT IN THE COUNCIL TO ASK THAT THE ALLIES AGREE THAT THE AD HOC GROUP CAN PRESENT THE UNDERLYING CONCEPTS CONTAINED IN THESE MEASURES, EVEN THOUGH THE ALLIES HAVE YET TO REACH AGREEMENT ON THE SPECIFIC WORDING AND DETAILS OF THESE MEASURES. THIS WOULD ENABLE THE AD HOC GROUP TO MAKE A GENERAL PRESENTATION OF THESE CONCEPTS, WHICH, COULD BLEND IN WELL WITH THE AD HOC GROUP'S PRESENTATION OF THE FIRST FOUR MEASURES, AS LONG AS THE AHG DOES NOT PLAN TO PUT FORWARD ANY OF THE MEASURES IN DETAIL IN ITS INITIAL PRESENTATIONS TO THE EAST. IN RESPONSE TO PRIVATE

INQUIRIES FOLLOWING NAC MEETING, WE HAVE TAKEN LINE THAT
U.S. IS NOT BLOCKING PRESENTATION TO EAST OF C-M(74)8
MEASURES UNTIL AGREEMENT IS REACHED ON PARA 29 MEASURES.
WE SHALL PRESS STRONGLY, HOWEVER, FOR INCLUSION IN GUIDANCE
OF PARA 29 CONCEPTS.
MCAULIFFE

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